

## **FEDERATION OF SOUTHERN COOPERATIVES/LAND ASSISTANCE FUND**

2769 CHURCH ST · EAST POINT, GA 30344

404-765-0991

[www.federation.coop](http://www.federation.coop)

### **House Agriculture Committee**

Representative David Scott, Chair  
Representative Alma Adams, Vice Chair  
Representative Glenn Thompson, Ranking Member

### **RE: BLACK FARMERS HEARING**

March 25, 2021

Good Afternoon, Mr Chairman, Madam Vice-Chair, Mr. Ranking Member and Members of the Committee.

My name is Cornelius Blanding and I'm the Executive Director of the Federation of Southern Cooperatives/Land Assistance Fund, a 54 year old cooperative association of Black farmers, landowners and cooperatives from all across the South.

Founded directly out of the civil rights movement in 1967, the Federation is the oldest and largest Black farmer owned and serving institution in the country. It is also the only cooperatively owned organization of Black farmers, landowners and cooperatives focusing primarily on Black land loss and the use of cooperatives as a tool to increase income and build wealth in the South, where 80% of all Black farmers are located.

I am honored to be before this committee today, testifying on the realities, struggles and perseverance of Black farmers & landowners in the U.S South. I have submitted my full statement to the committee, which I ask to be made part of the hearing record.

As part of my brief opening statement, I would like to thank this committee for this opportunity to testify as part of this historical hearing on Black farmers.

I am not a Black farmer nor do I pretend to speak on behalf of ALL Black farmers. I am merely a servant of the Federation of Southern Cooperatives as well as the Black farmer and cooperative movements; thus I testify on behalf of our membership, Board of Directors and all those who came before me. It is my hope that my testimony is a reflection and adequate representation of all those giants who couldn't be here today, but are the reasons that I am here.

I have served the Federation of Southern Cooperatives and Black farmers for the past 24 years and as the Executive Director of the Federation for the past 6 years.

I am a son of the South. I was born and raised in the South. I was educated in the South. I live and work in the South and I am raising my family in the South.

I am also a product of public housing and public assistance in Montgomery, Alabama, the cradle of the Civil Rights Movement. I was raised by a single mother in public housing and on public assistance. A single mother who was also one of seven heirs to over 40 acres of land in rural Lowndes County, Alabama.

My family was targeted by an unscrupulous lawyer and one of the heirs was bought out for pennies on the dollar, which resulted in a forced partition sale. Unfortunately, my story is not unique. I am part of a common story in the Black community.

We, the Federation of Southern Cooperatives – based on a study we did 41 years ago in 1980, entitled “The Impact of Heir Property on Black Rural Land Tenure in the Southeastern Region of the United States” that was commissioned by Congress and funded by USDA....and based on over 50 years of work - estimate that approximately 60% of ALL Black owned land is heirs' property; land that lacks a clear title-in that the landowner dies without a will or estate plan and the land is informally passed down to the heirs of the deceased land owner.

With this cloudy or unclear title, called heirs property, the heirs or landowners lack the ability to access USDA programs, resources or credit; thus putting the land in a vulnerable position. In fact, heirs' property is one the major reasons for Black land loss.

It is the reason my mother and her siblings lost 40 acres of land in rural Lowndes County, Alabama, and it is part of the reason my mother was forced to raise me, my brother and sister in public housing on public assistance about 30 miles east in the more urban city of Montgomery, Alabama.

It is the reason that I and thousands of others in the Black community are not Black landowners or still farming today. So you see, this work is personal for me, just like it is for the other folks testifying here today; and like it is for thousands of Black farmers and advocates across this country.

Heirs' property is a Civil Rights issue. All of the citizens of our country should have access to government services; but because of heirs' property, many don't. For decades, Black farmers haven't ...and this has resulted in Black Land Loss. The other major reasons for Black Land Loss are discrimination and access to fair & equitable credit.

These are ALL things that could have been addressed with good and reasonable legislation. These are things that are just now starting to be addressed with the introduction of the Justice for Black Farmers Act, the Emergency Relief for Farmers of Color Act, the Reconciliation Bill passed by this committee and the \$1.9 Trillion American Rescue Plan recently passed by the Senate and the House; and signed into law by the President.

We applaud Senators Booker, Warren, Gillibrand, Smith, Leahy, Warnock, Lujan and Stabenow. We applaud the House Agriculture Committee and its leadership. We applaud the House and Senate for getting this historical legislation passed. We applaud the Administration for its vision and USDA leadership for its support. We also applaud the many foot soldiers out there whom have tilled the soil, advocated for these issues, followed the stories, researched and wrote legislation as well as ALL those that dreamed of and struggled for this day to come.

But Black farmers are not out of the woods yet. It is not time for celebration just yet. This is not the beginning of the story of Black farmers nor is it the end. It is merely one of the many chapters of Black farmers & landowners; one of the many chapters of our rural communities; of urban migration and of our Nation.

As I mentioned in my opening statement, Mr. Chairman, I am here to testify on the realities, struggles and perseverance of Black Farmers & Landowners.

The reality is that Black farmers have gone out of business and lost the highest percentage of land than any other group in this country over the past century.

In 1910, there were 218,000 Black farmers owning roughly 15 million acres of land. According to the US Census; in 1992, there were only 18,000 Black farmers owning 2.3 million acres of land. That's over a 90% loss of Black farmers as well as almost a 90% loss of land.

Another reality is that the majority of Black farmers get their credit from USDA's Farm Service Agency- the lender of last resort. This in itself is risky because farmers are expected to graduate out of the system in 7 years. After that, they are supposed to qualify for credit in the traditional market; however that date never comes for most Black farmers. Instead they are relegated to predatory style lenders at best and farming out of their pockets at worst. No business-especially farming- can survive in this reality. Credit is the life line of any business and is crucial in farming.

The reality is also that Black farmers have historically been discriminated against in various ways - including at USDA - as shown in the historical Black farmer lawsuit (Pigford 1 and Pigford 2)....Discriminated against at FSA, the lender of last resort. Thus, the Black farmers' reality is bleak even as it relates to credit.

These realities have led to the struggles of Black farmers. The struggle to hold onto land for generations because of unsecure or cloudy titles ... when the problem of heirs property could be solved with some simple steps, such as uniform heirs' property legislation; adequate funding for the existing heirs' property relending program that was approved as part of the 2018 Farm Bill; and targeted resources for awareness, education and direct legal & technical assistance to heirs' property landowners.

The realities of Black farmers have also led to the struggle to successfully operate their farm business in a sector where they buy in a retail market, but sell in a wholesale market - primarily because of their lack of scale. 75%-80% of Black farmers operate on 100 acres or less and primarily grow perishable products. A reality that begs for cooperative solutions that aggregate

producers; and which could be addressed with more resources for cooperative development via programs throughout all of USDA.

And the realities of Black farmers have led to the struggle to access enough fair & equitable credit to grow their farms and businesses beyond part-time and/or subsistence farms. And this could readily be addressed with the creation of a cooperatively owned Black Farmer Financial Institution, owned and controlled by Black farmers.

However, these struggles and these realities have forced Black farmers and landowners to be some of the most resilient people in their communities and in this country.

Black farmers and landowners have persevered through the difficult days of sharecropping and the long nights of racism and discrimination. They continue to persevere in spite of the issues of heirs' property and the lack of access to fair & equitable credit.

Black farmers and landowners continue to be on the front lines of feeding families, anchoring rural communities and protecting our environment regardless of their realities and struggles.

The Black farmer story is a story of perseverance. It is about time for this story to be told. It is about time for this kind of hearing. It is about time for our country to support those that have given so much, but received so little in exchange.

The Black farmer story is the American story. The realities & struggles of Black farmers are woven into the fabric of this country. Black farmers are a part of and vital to our food system, the environment and our Nation. But far too often Black farmers are losing their land.

As my late predecessor and mentor, Mr. Ralph Paige, was quoted in a New York Times article in 2018, "when a Black farmer loses his land, it's our community losing a piece of this country." Now, I would take that a step further and say, "it is also this country losing a piece of our community....and thus a part of itself"

Discrimination and land loss is all too prevalent in the lives of Black farmers and the Black community, which makes it difficult for many to see themselves in this great nation and as part of the solution to many of its challenges.

So in closing, Mr. Chairman, I must reiterate that the Black farmer story is one of struggle and perseverance. A reality of land loss, discrimination, and lack of access to credit and resources.....And yet, a reality of feeding families, anchoring communities and protecting our environment.

The solutions to the challenges of our Nation rest in the hands of our government, our organizations and corporations, as well as our citizens - including and especially our farmers & landowners; and this must include Black farmers & landowners.

But we must first make them whole, in order for them to be the most effective contributors that they can be.

Our air, our water, our soils and our lives depend on it!

Thank you, Mr. Chairman and Members of the committee, for the opportunity to appear before you today during this most historic hearing on Black farmers. I stand ready to answer any questions you might have.

## **CORNELIUS BLANDNG**

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### **BIO**

Cornelius Blanding began his career in development work as an economic development intern for the City of Miami Beach and since then has gained a broad experience base including rural, international and cooperative economic development.

His experiences include business and project development, management and marketing. He has over 24 years of experience serving black farmers, landowners and limited resource cooperatives as well as rural communities in the South and internationally. He has worked as a small business development & management consultant, manager of a multi-million dollar revolving loan fund, domestic and international project director, Director of Field Operations & Special Projects, Deputy Director and is currently serving as the Executive Director of the Federation of Southern Cooperatives/Land Assistance Fund.

Cornelius has also served and continues to serve on various boards and committees, including the Bipartisan Policy Center's Farm & Forest Carbon Solutions Task Force, Socially Disadvantaged Farmers & Ranchers Policy Research Center's Advisory Board, National Cooperative Business Association's Board of Directors, Cooperative Development Foundation Board, Agricultural Safety & Health Council of America, Southeast Climate Consortium, Presbyterian Committee on the Self Development of People, USDA State Emergency Board (for the state of Georgia), a Blue Ribbon Panel for the Duke Endowment's Rural Church Program Area and was appointed by the Secretary of Agriculture to serve on the Land Tenure Sub-Committee of the USDA Advisory Committee on Beginning Farmers & Ranchers.

## Truth in Testimony Disclosure Form

In accordance with Rule XI, clause 2(g)(5)\* of the *Rules of the House of Representatives*, witnesses are asked to disclose the following information. Please complete this form electronically by filling in the provided blanks.

Committee: Agriculture

Subcommittee: \_\_\_\_\_

Hearing Date: 03/25/2021

Hearing Title :

"A Hearing to Review the State of Black Farmers in the U.S"

Witness Name: Cornelius Blanding

Position/Title: Executive Director

Witness Type: ☐ Governmental ☒ Non-governmental

Are you representing yourself or an organization? ☐ Self ☒ Organization

If you are representing an organization, please list what entity or entities you are representing:

Federation of Southern Cooperatives/Land Assistance Fund

### **FOR WITNESSES APPEARING IN A NON-GOVERNMENTAL CAPACITY**

Please complete the following fields. If necessary, attach additional sheet(s) to provide more information.

Are you a fiduciary—including, but not limited to, a director, officer, advisor, or resident agent—of any organization or entity that has an interest in the subject matter of the hearing? If so, please list the name of the organization(s) or entities.

Federation of Southern Cooperatives/Land Assistance Fund

**Please list any federal grants or contracts (including subgrants or subcontracts) related to the hearing's subject matter that you, the organization(s) you represent, or entities for which you serve as a fiduciary have received in the past thirty-six months from the date of the hearing. Include the source and amount of each grant or contract.**

see attached list

**Please list any contracts, grants, or payments originating with a foreign government and related to the hearing's subject that you, the organization(s) you represent, or entities for which you serve as a fiduciary have received in the past thirty-six months from the date of the hearing. Include the amount and country of origin of each contract or payment.**

N/A

**Please complete the following fields. If necessary, attach additional sheet(s) to provide more information.**

- ☒ I have attached a written statement of proposed testimony.
- ☒ I have attached my curriculum vitae or biography.

\* Rule XI, clause 2(g)(5), of the U.S. House of Representatives provides:

(5)(A) Each committee shall, to the greatest extent practicable, require witnesses who appear before it to submit in advance written statements of proposed testimony and to limit their initial presentations to the committee to brief summaries thereof.

(B) In the case of a witness appearing in a non-governmental capacity, a written statement of proposed testimony shall include— (i) a curriculum vitae; (ii) a disclosure of any Federal grants or contracts, or contracts, grants, or payments originating with a foreign government, received during the past 36 months by the witness or by an entity represented by the witness and related to the subject matter of the hearing; and (iii) a disclosure of whether the witness is a fiduciary (including, but not limited to, a director, officer, advisor, or resident agent) of any organization or entity that has an interest in the subject matter of the hearing.

(C) The disclosure referred to in subdivision (B)(iii) shall include— (i) the amount and source of each Federal grant (or subgrant thereof) or contract (or subcontract thereof) related to the subject matter of the hearing; and (ii) the amount and country of origin of any payment or contract related to the subject matter of the hearing originating with a foreign government.

(D) Such statements, with appropriate redactions to protect the privacy or security of the witness, shall be made publicly available in electronic form 24 hours before the witness appears to the extent practicable, but not later than one day after the witness appears.

**Federation of Southern Cooperatives/Land Assistance Fund  
USDA Grant Awards**

**Federation of Southern Cooperatives  
USDA Program Funding (36 months)**

|                                                       | <u>2019</u>      | <u>2020</u>      | <u>2021</u>      |
|-------------------------------------------------------|------------------|------------------|------------------|
| NRCS Eligibility                                      | 252,000          | 150,000          | 350,000          |
| NRCS Cleveland                                        | 300,000          | 300,000          | 350,000          |
| NRCS Georgia                                          | -                | 100,000          | -                |
| Animal and Plant Health Inspection Service<br>(APHIS) | 100,000          | 100,000          | 100,000          |
| NIFA                                                  | 200,000          | 200,000          | 200,000          |
| Georgia Agricultural Mediation Program                | 174,300          | 174,300          | 174,300          |
| Louisiana Agricultural Mediation Program              | 137,250          | 137,250          | 137,250          |
| National Agricultural Statistics Service (NASS)       | 40,000           | 40,000           | 40,000           |
| 2501 Program                                          | -                | -                | 266,665          |
| USDA Farmers to Families Food Box Program             | <u>-</u>         | <u>1,137,090</u> | <u>-</u>         |
| <b>TOTAL</b>                                          | <b>1,203,550</b> | <b>2,338,640</b> | <b>1,618,215</b> |